CITY OF OSCEOLA, IOWA

Independent Auditors' Reports Basic Financial Statements and Supplemental Information and Findings

June 30, 2011

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City of Osceola, Iowa Officials

Name	me Title	
Fred P. Diehl	Mayor	December, 2011
Bill Ogbourne	Council Member	December,2011
Peggy Mateer	Council Member	Resigned March 2011
Sarah Truitt	Council Member	December, 2013
Dr. James Kimball	Council Member	December, 2011
Dr. George Fotiadis	Council Member	December, 2011
Glenn Schaff	Council Member	December, 2013
William Kelly	City Manager	Indefinite
Ty Wheeler	City Clerk/ Treasurer	Indefinite
Mark Elcock	City Attorney	Indefinite

POLLARD AND COMPANY P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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CERTIFIED PUBLIC ACCOUNTANTS

PRIVATE COMPANIES PRACTICE SECTION

IOWA SOCIETY OF

CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Osceola

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Osceola, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States. Those standards and provisions require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Osceola as of June 30, 2011, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also included our report on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. The report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis and the Budgetary Comparison Information are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Osceola's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the years ended June 30, 2010,2009 and 2008 and other auditors audited, in accordance with those standards, the financial statements for the years ended June 30, 2007, 2006 and 2005 and unqualified opinions were expressed on those financial statements. None of the prior audits are presented herein. Other supplementary information included in Schedules 1 through 8, including the Schedule of Expenditures of Federal Awards required by U. S. Office of Management and Budget (OMB) Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

November 18, 2011

Olland and Company

Management's Discussion and Analysis

The City of Osceola provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ending June 30, 2011. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

Financial Highlights

Government Activities total revenues decreased by \$3,946,494 from the previous fiscal year. This is primarily due to bond proceeds for the 2009 Street Improvement Project and the new fire truck being received in FY 2010.

Government Activities total expenditures increased by \$1,500,166. Capital Project expenditures increased by \$712,976. Public Safety, Public Works, General Government, and Debt Service increased collectively \$845,160. Culture and Recreation, and Community and Economic Development decreased collectively by \$57,970.

The City's total cash basis net assets decreased by \$2,240,376. The General Fund decreased by \$1,022,222. The Employee Benefits fund had an increase of 89,745. The Urban Renewal TIF funds increased collectively by \$842,594. The Casino Reservoir fund increased by \$61,842. The Hotel/Motel Tax fund increased by \$11,870. The Capital Projects funds decreased collectively by \$2,168,474. The Debt Service fund increased by \$26,771. Other Non-major Governmental Funds decreased collectively by \$45,005.

Using This Annual Report

The annual report consists of a series of financial statements as well as other requirements as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statements consists of a statement of activities and changes in cash balances. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statements by providing information about the most significant funds.

Notes to the Financial Statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Supplemental Information provides detailed information about the annual budget, non-major governmental funds and debt obligations.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind that limitations resulting from the use of cash basis accounting.

Reporting the City as a Whole

The statement of activities and changes in cash balance presents information showing how the City's cash balances changed during the most recent fiscal year.

The City's governmental activities are displayed in the statements of activities and changes in cash balance. Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service, and capital projects. Property tax and state and federal grants finance most of these activities.

The business-type activities of the City include the waterworks and sanitary sewer systems. These activities are financed primarily by user fees.

Fund Financial Statements

The fund financial statements begin on page 6 and provide detailed information about individual significant funds; not the City as a whole. Some funds are established by State law and by bond covenants. The City can establish other funds to help it control and manage money for particular purposes.

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. They focus on how money flows into and out of the funds and the balances at year-end that are available for spending. Government funds include 1) General Fund,

2) the Special Revenue Funds such as Road Use Tax, Employee Benefits, Local Option Sales Tax and Tax Increment Funds, 3) the Debt Service Fund, 4) the Capital Projects Fund, and 5) the Permanent Fund. Governmental Funds are reported on the basis of cash receipts and disbursements. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Financial records and reports are prepared on the basis of when cash is received and disbursed. The government fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or few financial resources that can be spent in the near future to finance City programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report the same functions presented as business-type activities in the government-wide statement of activities and changes in cash balance. The City maintains one Enterprise Fund to provide separate information for the sewer fund, considered to be a major fund of the City. The Sewer Fund is divided into several Sub-funds that include the Sewer Operating Fund, Sewer Sinking Fund, Sewer Replacement Fund, Sewer Rehab Fund and the Sewer Reserve Fund.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between the government-wide statement and the fund financial statements follow the fund financial statements.

Government-Wide Financial Analysis

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased sharply from a year ago, decreasing from \$9,353,629 to 7,113,253. The analysis that follows focuses on the change in cash basis net assets of governmental activities.

Change in Cash Basis Net Assets of Governmental Activities (Year End June 30)

Receipts and Transfers:	<u>2011</u>	<u>2010</u>
Program Receipts:		
Charges for services and sales	549,888	636,109
Operating grants, contributions & restricted interest	643,113	472,071
Intergovernmental Revenues	851,193	752,595
General Receipts:		

Property Tax	1,684,372	1,635,881
Tax Incremental Financing Collections	1,781,622	1,057,921
Debt Service	208,578	466,218
Local Option Sales Tax	665,702	933,319
Hotel/Motel Tax	226,085	215,831
Casino Fees	865,590	855,594
Unrestricted Interest	57,754	221,638
Miscellaneous	117,218	385 , 675
Bond Proceeds	0	3,501,333
Transfers	(463,424)	0
Total Receipts and Transfers	7,187,691	11,134,185
Disbursements:		
Public Safety	925,005	895,638
Public Works	1,516,706	948,194
Culture and Recreation	724,842	734,817
Community and Economic Development	1,261,826	1,309,821
General Government	666,588	614,904
Debt Service	1,547,240	1,351,643
Capital Projects	2,785,860	2,072,884
Total Disbursements:	9,428,067	7,927,901
Increase (decrease) in Cash Basis Net Assets	(2,240,376)	3,206,284
Cash Basis Net Assets Beginning of fiscal year.	9,353,629	6,147,345
Cash Basis Net Assets, End of Fiscal year.	7,113,253	9,353,629

The City's total receipts for governmental activities decreased by thirty five percent (35%) or \$3,946,494. The total cost of all programs and services increased by approximately nineteen percent (23 %) or \$1,500,166. These changes are due primarily to receiving bond proceeds in FY 2010 and expending those proceeds in FY 2011.

The City decreased the property tax levy rate from FY 2010 to FY 2011 by approximately five percent (4.8%). The taxable valuation fell from FY 2010 from FY 2011 by approximately four percent (4.2%) or \$5,495,764.

The cost of all governmental activities in FY 2011 was \$9,428,067 compared to \$7,927,901 in FY 2010 primarily due to funds expended for capital projects. However, receipts from Property Taxes for the General Fund, Employee Benefits Fund, and Debt Service Fund dropped by approximately ten percent (10%) or \$209,149. This is due to the decrease in the tax rate.

Charges in Cash Basis Net Assets of Business-Type Activities

	<u>2011</u>	<u>2010</u>
Receipts		
Program Receipts:		
Sewer Service and sales	921,423	961,411
Water Service and sales	1,419,598	1,465,010
Unrestricted Interest- Water	8,654	15,379
Unrestricted Interest- Sewer	1,546	
Casino Lake Lease- Water	167,350	166,248
Transfer	463,424	
Total Revenues	2,981,995	2,608,048
Disbursements and Transfers:		
Sewer	1,038,275	1,102,738
Water	1,657,590	1,716,863
Total Disbursements and transfers	2,695,865	2,819,601
Increase (decrease) in cash balance	286,130	(211,553)
Cash Balance Beginning of Fiscal Year	664,798	873,351
Cash Balance End of Fiscal Year	947,928	661,798

Total business-type activity receipts for the FY 2011 year were \$2,981,995 compared to \$2,608,048 in FY 2010. The revenue increase was due primarily to transfers-in made to the water fund that resulted from the reconciliation of the three previous fiscal years.

The City's Individual Major Governmental Fund Analysis

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the City's funds is to provide information on near-term inflows, outflows, and cash balances of spendable resources. The following are the major reasons for changes in cash balances from the prior year for the City's major funds.

Governmental Funds

The <u>General Fund</u> is the chief operating fund of the City. At the end of the current fiscal year, the cash balance in the General Fund was \$ 1,289,401, a decrease of \$1,022,222.

The Employee Benefits Fund is a Special Revenue Fund that accounts for revenues received and expenditures paid in support of employee benefits. The types of revenues received are property taxes assessed for the employer contributions for health insurance, FICA, IPERS, and Unemployment Benefits. Expenditures from the fund include premiums and the employer contributions for FICA, IPERS, and Unemployment Benefits. The fund showed a net gain of \$89,745 during the fiscal year.

The <u>Debt Service Fund</u> is utilized to account for the payment of interest and principal on the City's general obligation and long-term debt. The City transferred \$1,214,792 from other funds to make payments for these obligations. The fund showed a gain of \$26,771 for the fiscal year just completed and has a fund balance of \$26,771, which will be used in future years to pay off debt.

The <u>Casino Special Project Fund</u> is a Special Revenue Fund used to account for contributions and development activities for a new reservoir. At the end of the current fiscal year, the cash balance in this fund was \$3,880,462, an increase of \$61,842.

The <u>Local Option Sales Tax Fund</u> is used to account for the City's sales tax receipt for the Reservoir and the disbursements financed by such. At the end of the current fiscal year, the cash balance in this fund was \$(5,101), a decrease of \$37,497.

The <u>Hotel/Motel Tax Fund</u> is used to account for the City's hotel/motel tax receipts and the disbursements financed by such. At the end of the current fiscal year, the cash balance in the fund was \$11,870, an increase of \$11,870 from the prior fiscal year.

The <u>Capital Projects Fund</u> is used to account for the costs of various projects and the financing thereof. At the end of the current fiscal year, the cash balance in the fund was \$3,904, a decrease of \$2,168, 474.

The <u>Urban Renewal TIF Fund</u> is used to account for the City's tax increment finance receipts and the disbursements financed by such. At the end of the current fiscal year, the cash balance in this fund was \$1,316,313, an increase of \$842,594.

Proprietary Funds

The cash balance of the <u>Sewer Fund</u> decreased by \$115,306. A sewer surcharge increase of \$7.31 went into effect August 1, 2011 to eliminate the operating deficit.

The cash balance of the <u>Water Fund</u> increased by \$401,436. The increase is due primarily to the transfer of funds into the Water Fund during the reconciliation process from previous fiscal years.

Debt Administration

At year-end, the City had approximately \$7,419,264 in General Obligation debt, \$4,010,000 in Annual Appropriation General Obligation Debt, and \$5,025,000 in SFR/Revenue note debt. The City redeemed \$1,533,069 during FY 2011.

Outstanding Debt at Y	Outstanding Debt at Year-End						
_	<u> 2011</u>	<u>2010</u>					
General Obligation Corporate Purpose, 2009	2,450,000	2,600,000					
General Obligation Corporate Purpose and Refunding, 2005	3,990,000	4,360,000					
General Obligation Corporate Purpose, 2007	64,000	128,000					
Annual Appropriation General Obligation, 2007	4,010,000	4,260,000					
Capital Lease, Road Grader, 2009	64,572	79,800					
General Obligation Note- Fire Truck, 2010	610,692	751,533					
General Obligation Corporate Purpose, 2003	240,000	295,000					
SRF- Sewer, 1994	489,000	639,000					
SRF- Sewer, 2003	1,785,000	1,907,000					
SRF- Water, 2002	2,721,000	2,907,000					
Revenue Note, Water, 2007	30,000	60,000					

The City didn't levy a Debt Service tax for the fiscal year ending June 30, 2011. The Constitution of the State of Iowa limits the amount of general obligation debt that cities can issue to five percent (5%) of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation of \$7,416,267 is well below the City's \$12,428,273 legal debt limit.

Economic Factors and Next Year's Budget and Rates

The City's elected and appointed officials and citizens considered many factors when setting the 2012 fiscal year budget, tax rates, and fees that will be charged for various City activities. In addition, return on investments, fuel costs, and the costs of employee benefits are primary concerns in setting a budget.

These factors all contributed when adopting the fiscal year 2012 budget. The City's taxable valuation grew by 19% for FY 2012. As a result, the City was able to hold the property tax rate stable.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ty Wheeler, Osceola Finance Director/City Clerk, Box 465, 115, N Fillmore, Osceola, Iowa 50213.

City of Osceola, Iowa Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2011

			 	Program Receipts					
	Disbursements		Charges for Services	Cont	rating Grants, ributions, and ricted Interest	Capital Grants, Contributions and Restricted Interest			
Functions/Programs	•								
Governmental Activities									
Public safety	\$	925,005	\$ 16,690	\$	21,583				
Public works		1,516,706	347,913		458,110	329,461			
Culture and recreation		724,842	27,993						
Community and economic development		1,261,826			31,004	62,917			
General government		666,588	157,292						
Debt service		1,547,240			132,416				
Capital Projects		2,785,860				458,815			
Total governmental activities		9,428,067	549,888		643,113	851,193			
Business Type Activities									
Sewer		1,038,275	921,423						
Component Unit- Water		1,657,590	1,419,598						
Component Unit- Library Foundation		3,875							
Total	\$	2,699,740	\$ 2,341,021	\$	643,113	\$ 851,193			

General Receipts

Property tax levied for

General purposes

Tax increment financing

Debt service

Local option sales tax

Hotel/motel tax

Casino Fees

Unrestricted interest

Miscellaneous

Casino Lease

Transfers

Total general receipts

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash basis net assets

Restricted:

Nonexpendable-Cemetery perpetual care

Expendable:

Urban renewal purposes

Debt service

Other purposes

Unrestricted

Total cash basis net assets

There were no reconciling items between the Governmental and Fiduciary Fund Statements of Cash Receipts, Disbursements and Changes in Cash Balances and the above Statement. See notes to financial statements.

Net	(Disbursements) Receipts and Chan Net Assets	ges	in Cash Basis	Discretely Prese	ented Component nits
	Sovernmental Activities	Business Type Activities		Total	Water	Public Library Foundation
\$	(886,732)		\$	(886,732)		
	(381,222)			(381,222)		
	(696,849)			(696,849)		
	(1,167,905)			(1,167,905)		
	(509,296)			(509,296)		
	(1,414,824)			(1,414,824)		
	(2,327,045)			(2,327,045)		
	(7,383,873)			(7,383,873)		
				· · · · · · · · · · · · · · · · · · ·		
		(116,852)		(116,852)		
					(237,992)	
						(3,875
\$	(7,383,873)	\$ (116,852)	\$	(7,500,725)	\$ (237,992)	\$ (3,875
	1,684,372			1,684,372		•
	1,781,622			1,781,622		
	208,578			208,578		
	665,702			665,702		
	226,085			226,085		
	865,590			865,590		
	57,754	1,546		59,300	8,654	20,925
	117,218			117,218		
					167,350	
	(463,424)			(463,424)	463,424	
	5,143,497	1,546		5,145,043	639,428	20,925
	(2,240,376)	(115,306)		(2,355,682)	401,436	17,050
	9,353,629	498,271	_	9,851,900	163,527	1,211,106
\$	7,113,253	\$ 382,965	\$	7,496,218	564,963	1,228,156
					·	
\$	97,643	\$	\$	97,643		
~	2,,013	*	•	21,012		
	1,316,313			1,316,313		
	26,771	382,965		409,736		
	5,429,128	•		5,429,128		
	243,398			243,398	•	
\$	7,113,253	\$ 382,965	\$	7,496,218		

City of Osceola, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds As of and for the year ended June 30, 2011

		,	Special Revenue					
	General		Casino Special Employee al Project Benefits			Tax Increment Financing		
Receipts		· .						
Property Taxes	\$	1,156,596	\$		\$	493,216	\$	
Tax Increment Financing								1,781,622
Casino Fees		865,590						
Other City Tax								
Licenses and Permits		74,672						
Use of Money and Property		54,053		61,842				
Intergovernmental		360,465						
Charges for Services		496,799						
Miscellaneous		99,650						
Total Receipts		3,107,825		61,842		493,216		1,781,622
Disbursements								
Operating								
Public Safety		740,278				184,727		
Public Works		922,253				60,824		
Culture and Recreation		634,377				90,465		•
Community and Economic Development								538,810
General Government		599,133				67,455		•
Debt Service								
Capital Projects						·		
Total Disbursements		2,896,041				403,471		538,810
Excess (deficiency) of receipts								
over (under) disbursements		211,784		61,842		89,745		1,242,812
Other financing sources (uses)								
Operating transfers in		34,560						
Operating transfers out		(1,268,566)				<u></u>		(400,218)
Total other financing sources (uses)		(1,234,006)				-u		(400,218)
Net change in cash balances		(1,022,222)		61,842		89,745		842,594
O III I (I Cato hadrates of second		2 2 1 1 6 2 2		3.818.620		400,116		473,719
Cash balance (deficit) - beginning of year	\$	2,311,623 1,289,401	\$	3,880,462	\$	489,861	\$	1,316,313
Cash balance (deficit) - end of year	φ	1,209,401	Ψ	3,000,402	Ψ.	102,001		1,010,020
Cash basis fund balances	ф		Φ		\$		\$	
Nonexpendable-Cemetery perpetual care	\$		\$		Φ		φ	
Restricted for:								1,316,313
Urban renewal purposes								1,510,515
Debt service						100.061		
Other purposes				3,880,462		489,861		
Unassigned	-	1,289,401				100 000		1016010
Total cash basis fund balances	<u>\$</u>	1,289,401	\$	3,880,462	\$	489,861	\$	1,316,313
See notes to financial statements								

Special	Revenue
---------	---------

Local Option Tax	YY - 10.5 - 170	0	2. 170	*	. 1. 9		Ionmajor	Total
Reservoir	Hotel/Motel Tax	Cap	oital Projects		ebt Service	Governme	ental Funds	Total
\$	\$	\$		\$	208,578	\$	34,560 \$	1,892,950
Ψ .	Ψ	•		Ψ	200,570	*	5.,200 ,	1,781,622
								865,590
665,702	226,085							891,787
000,102								74,672
			4,776					120,671
			458,815				458,110	1,277,390
							•	496,799
					132,416		17,568	249,634
665,702	226,085		463,591		340,994		510,238	7,651,115
								925,005
							533,629	1,516,706
								724,842
703,199	10,000						9,817	1,261,826
,00,100	,							666,588
					1,529,015		18,225	1,547,240
			2,785,860					2,785,860
703,199	10,000		2,785,860		1,529,015		561,671	9,428,067
(37,497) 216,085		(2,325,970)		(1,188,021)		(51,433)	(1,776,952)
			153,795		1,214,792		108,042	1,511,189
	(204,215))	,				(101,614)	(1,974,613)
<u></u>	(204,215)		153,795	,	1,214,792		6,428	(463,424)
(37,497		····	(2,168,474)		26,771		(45,005)	(2,240,376)
20.000			0.170.270				144777	9,353,629
32,396 \$ (5,101		\$	2,172,378 3,904	\$	26,771	\$	144,777 99,772 \$	7,113,253
\$ (5,101) \$ 11,070	φ	J,70 4	φ	20,771	Ψ	99,114 W	7,113,233
\$	\$	\$		\$		\$	97,643	97,643
								1,316,313
					26,771		•	26,771
	11,870		939,969		_0,1		106,966	5,429,128
(5,101			(936,065)				(104,837)	243,398
\$ (5,101		\$	3,904	\$	26,771	\$	99,772 \$	7,113,253

City of Osceola, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Fund As of and for the year ended June 30, 2011

Operating receipts \$ 685,283 Surcharge 236,140 Total operating receipts 921,423 Operating disbursements			Sewer
Surcharge 236,140 Total operating receipts 921,423 Operating disbursements 631,645 Excess of operating receipts 289,778 over operating disbursements 289,778 Non-operating receipts (disbursements) 1,546 Capital Projects (53,163) Debt service (353,467) Total non-operating receipts (disbursements) (405,084) Net change in cash balances (115,306) Cash balances - beginning of year 498,271 Cash basis fund balances \$ 382,965 Cash basis fund balances \$ 382,965	Operating receipts		
Total operating receipts Operating disbursements Business type activities Excess of operating receipts over operating disbursements Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash basis fund balances Restricted for debt service \$382,965	Charges for service	\$	
Operating disbursements Business type activities Excess of operating receipts over operating disbursements Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash basis fund balances Restricted for debt service \$ 382,965	Surcharge		
Business type activities Excess of operating receipts over operating disbursements Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash basis fund balances Restricted for debt service \$ 382,965	Total operating receipts		921,423
Business type activities Excess of operating receipts over operating disbursements Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash basis fund balances Restricted for debt service \$ 382,965			•
Excess of operating receipts over operating disbursements Non-operating receipts (disbursements) Interest on Investments Capital Projects Capital Projects Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965			631 645
Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965	Business type activities	-	051,045
Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965	Evenes of aperating receipts		
Non-operating receipts (disbursements) Interest on Investments Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965	• •		289,778
Interest on Investments Capital Projects Capital Projects Debt service Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service 1,546 (53,163) (353,467) (405,084) (115,306) 498,271 \$ 382,965			
Capital Projects Debt service Total non-operating receipts (disbursements) (53,163) (353,467) (405,084) Net change in cash balances (115,306) Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965	Non-operating receipts (disbursements)		
Debt service (353,467) Total non-operating receipts (disbursements) (405,084) Net change in cash balances (115,306) Cash balances - beginning of year 498,271 Cash balances - end of year \$382,965 Cash basis fund balances Restricted for debt service \$382,965	Interest on Investments		-
Total non-operating receipts (disbursements) Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service (405,084) (115,306) (382,965)	Capital Projects		•
Net change in cash balances Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service (115,306) 498,271 \$ 382,965			
Cash balances - beginning of year Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965	Total non-operating receipts (disbursements)	·	(405,084)
Cash balances - end of year Cash basis fund balances Restricted for debt service \$ 382,965	Net change in cash balances		(115,306)
Cash basis fund balances Restricted for debt service \$\frac{382,965}{2000000000000000000000000000000000000	Cash balances - beginning of year		498,271
Restricted for debt service \$ 382,965	Cash balances - end of year	\$	382,965
ACSILICICATION GEOFFICE	Cash basis fund balances		
Total cash basis fund balances \$ 382,965	Restricted for debt service	\$	
	Total cash basis fund balances	\$	382,965

See notes to financial statements.

City of Osceola, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Fiduciary Funds As of and for the Year Ended June 30, 2011

NON EXPENDABLE FUND	Fire Association
Receipts	e 1 050
Interest	\$ 1,958 1,958
Total receipts	1,738
Disbursement- first payment on Fire Truck	(132,416)
Excess (deficiency) of receipts	
over (under) disbursements	(130,458)
Cash balance - beginning of year	177,986
Cash balance - end of year	\$ 47,528
EXPENDABLE FUND	Library
Receipts	ф. 4.720
Interest and contributions	\$ 4,739
Total receipts	4,739
Disbursements Culture and Recreation	21,546
Excess (deficiency) of receipts	
over (under) disbursements	(16,807)
•	
Cash balance - beginning of year	364,559 \$ 347,752

See notes to financial statements

CITY OF OSCEOLA, IOWA NOTES TO FINANCIAL STATEMENTS JUNE 30, 2011

1/ Summary of Significant Accounting Policies

The City of Osceola is a political subdivision of the State of Iowa located in Clarke County. It was first incorporated in 1866 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, public improvements, economic development and general administrative services. The City also provides water, sewer and sanitation services to its citizens.

A. Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing board and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. The financial statements present the City of Osceola (the primary government) and the following component units as discretely presented component units.

The Osceola Municipal Waterworks is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City, or whose relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Waterworks is governed by a five member board appointed by the Osceola City council and its operating budget is subject to approval of the city council.

In November 2008, the Osceola Public Library Foundation became an IRC 501(c) 3 organization. The City transferred the non-expendable fiduciary funds which had been received from various bequests to the Foundation. Five out of seven members of the Board are appointed by the City. Therefore, its relationship is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Foundation is presented in a separate column to emphasize that it is legally separate from the City.

In September, 2007, the Osceola Volunteer Firefighters Association became an IRC 501(c) 3 organization. The bequests received by the City designated for that Association are reported as non-expendable fiduciary funds in the financial statements.

Jointly Governed Organizations

The City also participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards, commissions and 28E agreements, Clarke County Reservoir Commission, Clarke County Assessor's Conference Board, Emergency Management Commission, Clarke County Development Corporation, the Main Street Board, Clarke County Jail and Law Enforcement Center and the Southwest Iowa Coalition .

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in three categories:

Nonexpendable restricted net assets are subject to externally imposed stipulations which require them to be maintained permanently by the City.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

Separate Fund Financial Statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Casino Special Project is used to account for contributions and development activities for a new reservoir and regional recreation facility.

The Employee Benefits Fund is used to account for the tax levy and disbursement for the benefits,

The Local Option Sales Tax Fund is used to account for the City's sales tax receipts for the Reservoir and the disbursements financed by such.

The Hotel/Motel Tax Fund is used to account for the City's hotel/motel tax receipts and the disbursements financed by such.

The Tax Increment Financing is used to account for all the City's tax financing resources and the disbursements financed by such.

Capital Projects-The Capital Project Fund was established to account for the costs of various projects and the financing thereof.

Debt Service-The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary fund:

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

C. Measurement Focus and Basis of Accounting

The City of Osceola maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less restrictive classifications- committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

Nonspendable- Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted- Amounts restricted to specific purposes when constraints places on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned- Amounts the Council intends to use for specific purposes.

Unassigned- All amounts not included in other spendable classifications.

E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

2/ Cash and Pooled Investments

The City's deposits at June 30, 2011 were entirely covered by Federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had investments in the Iowa Public Agency Investment Trust which are valued at an amortized cost of \$192,916 pursuant to Rule 2a-7 under the Investment Company Act of 1940. In addition, the City held 1,828 shares of Principal Financial Group, Inc. which was received in the demutualization of that insurance company and is carried at no cost in the financial statements.

Interest Rate Risk — The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but maturities shall be consistent with the needs and use of the City.

Credit Risk - The City's investment in the Iowa Public Agency Investment Trust is unrated.

3/ Bonds and Notes Payable

The annual debt service requirement to maturity for general obligation bonds and notes, and the sewer revenue bonds is as follows:

General Obligation Bonds and

	Notes			Sewer Revenu	e B	onds	Primary Go			vernment Total			
Year Ending													
June 30,		Principal		Interest		Principal		Interest		Principal Principal		Interest	
2012		1,075,419		465,383		282,000		74,919		1,357,419		540,302	
2013		1,051,680		426,558		293,000		64,322		1,344,680		490,880	
2014		1,087,858		388,317		304,000		53,299		1,391,858		441,616	
2015		1,124,307		347,780		138,000		41,850		1,262,307		389,630	
2016		915,000		301,519		142,000		37,710		1,057,000		339,229	
2017-2021		4,670,000		925,021		774,000		122,160		5,444,000		1,047,181	
2022-2024		1,505,000		121,948		341,000		15,390		1,846,000		137,338	
Total	\$	11,429,264	\$	2,976,526	\$	2,274,000	\$	409,650	\$	13,703,264	\$	3,386,176	

Component Unit- Annual debt service requirements to maturity for the water revenue bonds and notes are as follows:

Water Revenue Bonds and Notes

Year Ending			_	
June 30,		Principal		Interest
2012		222,000		83,070
2013		197,000		75,870
2014		203,000		69,960
2015		210,000		63,870
2016	,	216,000		57,570
2017-2021		1,180,000		186,750
2022-2023		<i>5</i> 23,000		23,640
Total	\$	2,751,000	\$	560,730

The City has pledged future sewer receipts, net of specified operating disbursements, to repay \$ 4,550,000 in sewer revenue bonds issued in May 1994 and October 2003, respectively. Proceeds were used to provide financing for the construction of improvements to the sewer plant. The obligations are payable solely from sewer customer net receipts and are payable through 2023. The total principal and interest remaining to be paid on the obligations is \$2,683,650. For the current year, principal and interest paid was \$353,467 and total customer net receipts were \$291,298.

The Component Unit has pledged future water receipts, net of specified operating disbursements, to repay \$4,216,000 in water revenue bonds and notes issued May 2002 and February 2007, respectively. Proceeds were used to provide financing for drinking water facilities. The obligations are payable solely from water customer net receipts and are payable through 2023. The total principal and interest remaining to be paid on the obligations is \$3,311,730. For the current year, principal and interest paid was \$313,382 and total customer net receipts were \$347,593.

The resolutions providing for the issuance of the note and bond include the following provisions:

- a. The notes or bonds will only be redeemed from the future earnings of the enterprise activity and the holders hold a lien on the future earnings of the funds.
- b. Sufficient monthly transfers shall be made to a separate water bond sinking account for the purpose of making the next principal and interest payments.
- c. The City shall establish, impose, adjust and provide for the sewer and water rates to produce gross revenues at least sufficient to leave a balance, after specified operating disbursements, equal to 110% of the principal and interest due in any fiscal year.

During the year, the City increased sewer rates as required by the above resolutions.

4/ Tax Increment Financing

In 2003, the City consolidated seven urban renewal districts into one and established a residential urban renewal area. Subsequently, the CT 8 Western was established in 2008. The City has made agreements with the county, school and other taxing jurisdictions, in accordance with Chapter 403.19 of the Code of Iowa, to divide the increase in taxes, as a result of the incremental property tax valuation in those districts. The taxes so collected are paid into the City's Special Revenue Fund and are to be expended for project costs or debt service associated with the projects affecting the districts.

5/ Local Option Sales Tax

In 2001, the City, Clarke County and the cities of Murray and Woodburn entered into a 28E agreement to build the Clarke County Jail and Law Enforcement Center. The participants committed the 1% local option sales tax passed by the 2000 referendum towards the construction of the facility. During the year ended June 30, 2009, the final payment on the Center was made. The balance in the Local Option Tax LEC fund is committed to be paid for expenditures which benefit County constituents. The activity is reflected as a nonmajor fund.

In 2007, a referendum directed that the taxes earned after January 1, 2008, would be used for the acquisition of land, planning, design, construction, equipping and maintenance, while any project debt is outstanding, for the Clarke County Reservoir Project. The activity is reflected in the Local Option Tax Reservoir Fund as a major fund.

6/ Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 4.50% of their annual covered salary and the City is required to contribute 6.95% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2011,2010, and 2009, and 2008, were \$123,663, \$121,640, and \$107,464, respectively, equal to the required contributions for each year.

7/ Other Postemployment Benefits (OPEB)

Plan Description-The City participates in a single-employer benefit plan which provides medical/prescription drug and dental benefits for active employees, retirees and their spouses. There are 38 active and no retired members in the plan. Participants must be age 55 or older at retirement. The benefits are provided through a fully-insured plan with United Healthcare. Retirees under age 65 pay the full premium for the benefits while the City contributes to the premium of active employees.

Funding Policy- The City currently finances the retiree benefit plan on a pay-as-you-go- basis. The most recent active member monthly premiums for the City and the plan members are \$422 for single coverage, \$844 for employee and spouse, \$802 for employee and dependent children and \$1,266 for family coverage. The City pays the full cost of the single coverage and 85% of the difference between single coverage and any other coverage the employee elects. The contribution requirements of plan members are established and may be amended by the City. For the year ended June 30, 2011, the City contributed \$358,817 and plan members eligible for benefits contributed \$26,236 to the plan.

8/ Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The liability is computed based on the rate of pay as of June 30, 2011. The City's approximate liability for earned vacation and sick leave termination payments payable to employees at June 30, 2011, primarily relating to the General Fund, was \$136,000.

9/ Landfill Closure and Postclosure Care

The City entered into an agreement with Clarke County and the cities of Murray and Woodburn, as allowed under Code of Iowa Section 28E, to provide for economical and environmentally responsible disposal of solid waste and establish permanent environmental responsibility for the Clarke County Sanitary Landfill. State and federal laws and regulations require the Landfill to place a final cover on the site and to perform certain maintenance and monitoring functions at the site for thirty years after closure. The site closed January 7, 2011 and the City is now using another landfill site on a contract basis. During the year, the City was assessed and paid \$ 201,159 toward its share of the closure and post closure costs.

10/ Lease

The City and the Municipal Waterworks have entered into a renewable lease agreement with Herbst Gaming Inc. for certain real estate surrounding West Lake and the use of the lake in the operation of a casino. As part of the agreement Herbst Gaming paid an initial payment of \$3,200,000 plus will pay 1% of the annual adjusted gross receipts of the casino, commencing in 2012, to the Special Revenue - Casino Special Project Fund to be used for the Clarke County Reservoir Project.

The Municipal Waterworks will receive \$150,000 per year plus a 1% increase per year until lease termination in 2012, offset by certain credits for certain improvements. During the year, the Waterworks received \$167,350.

The City receives 1.25% of the casino's adjusted gambling receipts on a monthly basis. During the year ended June 30, 2011, the City received \$865,590.

11/ Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2011 is as follows:

	·	
Transfer From	Transfer To	<u>Amount</u>
Emergency Levy	General	\$34,560
General	Capital Projects	153,795
General	Water	525,404
General	Debt Service	589,367
Road Use	Debt Service	67,054
Motel/Hotel Tax	Road Use	108,042
Motel/Hotel Tax	Debt Service	96,173
Water	Debt Service	392,098
Residential TIF	Debt Service	56,043
Consolidated TIF	Debt Service	344,175

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

12/ Risk Management

a) The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

b) The City is a member of the Iowa Municipalities Workers' Compensation Association (IMWCA) which provides workers' compensation coverage to its members. IMWCA is governed by a board of directors elected by representatives of the governing bodies of each participating governmental jurisdiction. The City has executed a Workers' Compensation Coverage Agreement with IMWCA which extends through June 30, 2011 and has authorized IMWCA to issue general obligation bonds to provide funds to pay claims. During the year ended June 30, 2011, the City paid IMWCA insurance premiums of \$ 57,211.

13/ Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that effect the reported amounts and disclosure of liabilities, contingent liabilities and commitments at the date of the financial statements, and the classification of receipts and disbursements during the reporting period. Actual results could differ from the estimates that were used.

14/ Deficit Fund Balances

At June 30, 2011 the Road Use Tax and Local Option Tax Reservoir Funds had deficit balances of \$104,837 and \$5,101, respectively. These deficits will be reduced by future receipts. The deficits in the Sewer Plant Pump, BSNF Building and Depot Capital Project Funds of \$40,660, \$27,826 and \$118,328, respectively, will be reduced by transfers from other funds and/or grants as the projects are completed. The deficits in the Grade Lake and South Fillmore construction of \$716,676 and \$32,575, respectively, will be reduced by future bond proceeds and /or transfers from other funds as the projects are completed.

15/ Commitments

At June 30, 2011, the City has entered into engineering and construction contracts for street improvements and other projects totaling \$752,642 which will be paid as work progresses from the proceeds of the bond issued and the General Fund.

16/ Contingent Liabilities

The City is a party in various legal actions brought by or against it. In the opinion of the City's management, the ultimate resolution of these proceedings will not materially affect the cash basis financial position or changes in cash basis financial position of the City.

City of Osceola, Iowa

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds Required Supplementary Information Year ended June 30, 2011

	Governmental Funds Actual		Proprietary Funds Actual
Receipts			
Property Taxes	\$	1,892,950	\$
Tax increment financing collections		1,781,622	
Other city tax		1,757,377	
Licenses and permits		74,672	
Use of money and property		120,671	1,546
Intergovernmental		1,277,390	
Charges for Service		496,799	921,423
Miscellaneous		249,634	
Total Receipts		7,651,115	922,969
Disbursements			
Public safety		925,005	
Public works		1,516,706	
Culture and recreation		724,842	
Community and economic development		1,261,826	•
General government		666,588	
Debt service		1,547,240	
Capital projects		2,785,860	
Business type activities			1,038,275
Total Disbursements		9,428,067	1,038,275
Excess (deficiency) of receipts			
over (under) disbursements		(1,776,952)	(115,306)
V (
Other financing sources, net		(463,424)	
Balance - beginning of year		9,353,629	498,271
Balance - end of year	\$	7,113,253	\$ 382,965

	Budgeted Amounts								
Component Unit Included in		Original and	Final to Net						
	Net	Final	Variance						
Budget	Net	rillai	variance						
	\$ 1,892,950	\$ 1,854,111	\$ 38,839						
	1,781,622	1,696,500	85,122						
	1,757,377	1,229,630	527,747						
	74,672	37,400	37,272						
176,004	298,221	533,239	(235,018)						
170,001	1,277,390	3,341,293	(2,063,903)						
1,419,598	2,837,820	5,946,562	(3,108,742)						
1,112,350	249,634	5,510,502	249,634						
1,595,602	10,169,686	14,638,735	(4,469,049)						
1,575,002	10,100,000	1-1,050,755	(4,402,042)						
	925,005	952,121	27,116						
	1,516,706	4,065,395	2,548,689						
	724,842	754,072	29,230						
	1,261,826	1,808,692	546,866						
	666,588	1,589,348	922,760						
· ·	1,547,240		(1,547,240)						
	2,785,860		(2,785,860)						
1,657,590	2,695,865	5,142,466	2,446,601						
1,657,590	12,123,932	14,312,094	2,188,162						
(61,988)	(1,954,246)	326,641	2,280,887						
463,424									
163,527	10 015 427	12 256 212	(2 240 885)						
	\$ 8,061,181	\$ 12,256,312	\$ (4.521.772)						
\$ 564,963	\$ 8,061,181	\$ 12,582,953	\$ (4,521,772)						

City of Osceola, Iowa Notes to Required Supplementary Information – Budgetary Reporting June 30, 2011

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, there were no budget amendments. Therefore, the original budget and the final budgeted amounts are the same..

During the year ended June 30, 2011, disbursements exceeded the amounts budgeted in the Debt Service and Capital projects functions.

Schedule 1

City of Osceola, Iowa Schedule of Cash Receipts, Disbursements, and Changes in Cash Balances Nonmajor Governmental Funds As of and for the year ended June 30, 2011

	Special Revenue									
		al Option						metery		
		les Tax		nergency	R	oad Use		rpetual Care		Total
		LEC		Levy		Tax		Care		Total
Receipts	Φ.		\$	34,560	\$		\$		\$	34,560
Property tax	\$		Φ	34,300	Ψ	458,110	Ψ		*	458,110
Intergovernmental						150,110		17,568		17,568
Miscellaneous				34,560		458,110		17,568		510,238
Total Receipts	-			31,300						
Disbursements Disbursements						533,629				533,629
Public Works Community and economic development		9,817				,				9,817
Debt Service		,,,,,				18,225		•		18,225
Total Disbursements		9,817				551,854				561,671
Total Disbursements		,,,,,,,								
Excess (deficiency) of receipts										
over (under) disbursements	-	(9,817)		34,560		(93,744)		17,568		(51,433)
0701 (31121)	-									
Other financing sources (uses)						,				
Operating Transfers In						108,042				108,042
Operating Transfers Out				(34,560)		(67,054)				(101,614)
Total other financing sources (uses)				(34,560)		40,988				6,428
								10.550		(45,005)
Net change in cash balances		(9,817)				(52,756)		17,568		(45,005)
-						(50.001)	•	80,075		144,777
Cash balance (Deficit) - beginning of year		116,783			φ.	(52,081)	\$	97,643	\$	99,772
Cash balance (Deficit) - end of year	\$	106,966	\$		\$	(104,837)	Ψ	91,043	Ψ.	77,112
Cash basis fund balances (Deficit)					•		ø	07 642		97,643
Nonspendable	\$		\$		\$		\$	97,643	\$	106,966
Restricted- other purposes		106,966				(104,837)			φ	(104,837)
Unassigned	•	106.066			\$	(104,837)		97,643	\$	99,772
Total cash basis fund balances	\$	106,966			Φ	(104,037)	ψ	71,043	Ψ	77,7,2

Schedule 2

City of Osceola, Iowa Schedule of Capital Projects Funds As of and for the year ended June 30, 2011

		009 Paving	Grade Lake	Sewer Pla	ant Pump	F	South illmore
Receipts							
Use of Money and Property	\$	4,776	\$ 450.015	\$		\$	
Intergovernmental Total Receipts		4,776	458,815 458,815				
Total Receipts	-	4,170	. 430,613				*********
Disbursements							
Capital Projects		1,525,228	 1,175,491		40,660		32,575
Total Disbursements		1,525,228	 1,175,491		40,660		32,575
Excess(deficiency) of receipts							
over (under) disbursements		(1,520,452)	(716,676)		(40,660)		(32,575)
Other financing sources							
Operating transfers in		153,795			•		
Net change in cash balances		(1,366,657)	(716,676)		(40,660)		(32,575)
Cash balance (Deficit)- beginning of year		2,306,626					
Cash balance (Deficit) - end of year	\$	939,969	\$ (716,676)	\$	(40,660)	\$	(32,575)
Cash basis fund balances (Deficit)							
Restricted for other purposes	\$	939,969	\$	\$		\$	
Unassigned			(716,676)		(40,660)		(32,575)
Total cash basis fund balances	\$	939,969	\$ (716,676)	\$	(40,660)	\$	(32,575)

B	SNF Bldg	BS	SNF Depot	Total
\$		\$		\$ 4,776
				458,815
				 463,591
-			11,906	 2,785,860
			11,906	 2,785,860
•				
			(11,906)	(2,322,269)
				 153,795
			(11,906)	(2,168,474)
	(27,826)		(106,422)	2,172,378
\$	(27,826)	\$	(118,328)	\$ 3,904
\$		\$		\$ 939,969
	(27,826)		(118,328)	(936,065)
\$	(27,826)	\$	(118,328)	\$ 3,904

Schedule 3

City of Osceola, Iowa Schedule of Tax Increment Financing Funds As of and for the year ended June 30, 2011

							
	Urban Renewal Consolidated TIF		R	tesidential TIF	CT	'8 Western TIF	Total
Receipts Tax increment financing collections	\$	1,175,982	\$	235,531	\$	370,109	\$ 1,781,622
Disbursements Community and economic development		282,690				256,120	538,810
Excess (deficiency) of receipts over (under) disbursements	***************************************	893,292		235,531		113,989	1,242,812
Other financing (uses) Operating Transfers Out		(344,175)		(56,043)	<u>-</u>		(400,218)
Net change in cash balances		549,117		179,488		113,989	842,594
Cash balance - beginning of year Cash balance - end of year	\$	219,117 768,234	\$	179,488	\$	254,602 368,591	473,719 \$ 1,316,313
Cash basis fund balances Restricted for Urban Renewal Purposes	\$	768,234	\$	179,488	\$	368,591	\$ 1,316,313
Total cash basis fund balances		768,234	\$	179,488	\$	368,591	\$ 1,316,313

City of Osceola, Iowa Schedule of Indebtedness For the year ended June 30, 2011

Date of Issue	Interest Rates	Amount Originally Issued
···········		
•		\$2,750,000
-	3.50 - 4.00%	5,800,000
•	4.72%	320,000
August 1, 2007	4.00 - 5.00%	4,500,000
September 22, 2009	4.50%	79,800
April 2, 2010	3.36%	751,533
September 12, 2003	2.50 - 4.30%	500,000
May 2, 1994	3.00%	1,880,000
October 27, 2003	3.00%	2,670,000
		, ,
·····	• ••	
May 14, 2002	3.00%	4,066,000
•	4.80%	150,000
	August 1, 2009 September 1, 2005 July 24, 2007 August 1, 2007 September 22, 2009 April 2, 2010 September 12, 2003 May 2, 1994 October 27, 2003	August 1, 2009 1.25-4.40% September 1, 2005 3.50 - 4.00% July 24, 2007 4.72% August 1, 2007 4.00 - 5.00% September 22, 2009 4.50% April 2, 2010 3.36% September 12, 2003 2.50 - 4.30% May 2, 1994 3.00% October 27, 2003 3.00% May 14, 2002 3.00%

 ${\it The\ accompanying\ notes\ to\ financial\ statements\ are\ an\ integral\ part\ of\ this\ statement.}$

Balance							
Beginning of	Issued	Redeemed Balance End		lalance End			
Year	During Year	D	uring Year		of Year		terest Paid
\$ 2,600,000	\$	\$	150,000	\$	2,450,000	\$	92,078
4,360,000	φ	Φ	370,000	Φ	3,990,000	Φ	164,291
, ,			-		• •		-
128,000			64,000		64,000		6,092
4,260,000			250,000		4,010,000		198,045
79,800			15,228		64,572		2,997
751,533			140,841		610,692		25,181
295,000			55,000		240,000		12,136
\$ 12,474,333	\$	\$	1,045,069	\$	11,429,264	\$	500,820
•							
				*			
\$ 639,000		\$	150,000	\$	489,000	\$	19,170
1,907,000			122,000		1,785,000		57,210
\$ 2,546,000	\$	\$	272,000	\$	2,274,000	\$	76,380
\$ 15,020,333	\$	\$	1,317,069	\$	13,703,264	\$	577,200
						·	
			•				
\$ 2,907,000		\$	186,000	\$	2,721,000	\$	87,210
60,000			30,000		30,000		2,904
\$ 2,967,000	\$	\$	216,000	\$	2,751,000	\$	90,114

Schedule 4

City of Osceola, Iowa Bond and Note Maturities- Governmental For the year ended June 30, 2011

	General Corporate Purpose and Refunding		General Corpx	orate Purpose	General (Corporate	Purpose	General Corporate Purpose				
•	Issued Aug	ust 1, 1998	Issued Octo	ber 1, 2007	Issued Se	eptember 1	2, 2003	Issued July 24, 2007				
Year Ending June 30,	Interest Rates (%)	Amount	Interest Rates (%)	Amount	Interest Rates (%)		Amount	Interest Rates (%)	Amount			
2012	3.63	380,000	4.20	260,000	4.00		55,000	4.72	64,000			
2013	3.63	395,000	4.30	270,000	4.10		60,000					
2014	3.63	410,000	4.40	280,000	4.20		60,000					
2015	3.75	425,000	4.50	295,000	4.30		65,000					
2016	3.75	435,000	4.60	310,000								
2017 .	3.80	460,000	4.65	320,000								
2018	3.85	475,000	4.70	335,000								
2019	3.90	495,000	4.75	355,000								
2020	4.00	515,000	4.80	370,000								
2021			4.90	385,000								
2022			4.95	405,000								
2023			5.00	425,000								
2024	-		_				 					
Totals	_3	3,990,000		4,010,000		\$	240,000	_\$	64,000			

	Truck	Fire	Grader	Road	General Corporate Purpose Issued August 1,2009		
	2, 2010	Issued Apri	pril 2, 2010	Issued A			
Total	Amount	Interest Rates (%)	Amount	Interest Rates(%)	Amount	Interest Rates(%)	
1,075,419	145,491	3.36	15,928	4.50	155,000	2.15	
1,051,680	150,020	3.36	16,660	4.50	160,000	2.55	
1,087,858	155,433	3.36	17,425	4.50	165,000	2.90	
1,124,307	159,748	3,36	14,559	4.50	165,000	3.15	
915,000					170,000	3.40	
960,000					180,000	3.60	
995,000					185,000	3.75	
1,040,000	-				190,000	3.90	
1,085,000					200,000	4.00	
590,000					205,000	4.10	
620,000					215,000	4.20	
650,000					225,000	4.30	
235,000					235,000	4.40	
11,429,264	610,692 \$		64,572	-	2,450,000	\$	

City of Osceola Revenue Bond and Note Maturities For the year ended June 30, 2011

Sewer Revenue Bonds

	Issued N	lay 2, 1994	Issued Oct	Total		
2012	3.00	156,000	3.00	126,000	282,000	
2013	3.00	163,000	3.00	130,000	293,000	
2014	3.00	170,000	3.00	134,000	304,000	
2015			3.00	138,000	138,000	
2016			3.00	142,000	142,000	
2017			3.00	146,000	146,000	
2018			3.00	150,000	150,000	
2019			3.00	155,000	155,000	
2020			3.00	159,000	159,000	
2021			3.00	164,000	164,000	
2022			3.00	169,000	169,000	
2023			3.00	172,000	172,000	
Totals		\$ 489,000		\$ 1,785,000	\$ 2,274,000	

Water Revenue Bonds and Notes - Component Unit

	Water Revenue Bonds		Water	Revenu	e Notes	
	Issued 1	May 2, 1994	Issued Fe	bruary	13, 2007	Total
2012	3.00	192,000	4.80		30,000	 222,000
2013	3.00	197,000				197,000
2014	3.00	203,000				203,000
2015	3.00	210,000				210,000
2016	3.00	216,000				216,000
2017	3.00	222,000				222,000
2018	3.00	229,000	•			229,000
2019	3.00	236,000			•	236,000
2020	3.00	243,000				243,000
2021	3.00	250,000				250,000
2022	3.00	258,000				258,000
2023	3.00	265,000				 265,000
Totals		\$ 2,721,000	•	\$	30,000	\$ 2,751,000

City of Osceola, Iowa Schedule of Receipts by Source and Disbursements by Function All Governmental Funds Last Seven Years

		2011	 2010	 2009	 2008	 2007	2006	 2005
Receipts	•					 .3		
Property taxes		\$1,892,950	\$ 2,102,099	\$ 1,895,269	\$ 1,712,784	\$ 1,682,743	\$ 1,592,606	\$ 1,638,777
Tax increment financing collections		1,781,622	1,057,921	1,404,735	789,314	678,536	603,981	513,847
Other city tax		1,757,377	1,149,150	1,091,088	769,961	753,174	552,620	620,895
Licenses and permits		74,672	82,916	12,608	13,051	11,677	15,773	19,346
Use of money and property		120,671	221,638	150,883	357,239	1,382,319	1,197,582	1,041,928
Intergovernmental		1,277,390	1,004,665	905,952	873,023	825,723	851,667	1,003,840
Charges for service		496,799	1,408,787	1,474,333	1,379,026	530,078	435,661	393,136
Miscellaneous		249,634	 605,676	 114,691	222,955	340,819	915,980	3,382,729
Total	\$	7,651,115	\$ 7,632,852	\$ 7,049,559	\$ 6,117,353	\$ 6,205,069	\$ 6,165,870	\$ 8,614,498
Disbursements								
Operating								
Public safety	\$	925,005	\$ 895,638	\$ 806,140	\$ 920,333	\$ 778,792	\$ 748,843	\$ 776,541
Public works		1,516,706	948,194	886,624	1,185,219	1,327,025	1,528,242	1,317,761
Culture and recreation		724,842	734,817	674,463	761,378	829,558	726,759	671,715
Community and economic development		1,261,826	1,309,821	1,712,442	609,503	310,974	165,339	322,661
General government		666,588	614,904	615,453	574,462	919,082	745,378	753,168
Debt service		1,547,240	1,351,643	1,080,663	1,188,129	931,079	2,087,209	502,784
Capital projects		2,785,860	2,072,884	 1,471,827	4,172,811	1,629,160	4,152,489	 1,483,962
Total	\$	9,428,067	\$ 7,927,901	\$ 7,247,612	\$ 9,411,835	\$ 6,725,670	\$ 10,154,259	\$ 5,828,592

Schedule 8

City of Osceola, Iowa Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2011

	CFDA	Program
Grantor/Program	Number	Expenditures
Pass- Through Program From:		
U.S. Department of Housing and Urban Development		
Iowa Department of Economic Development		
Community Development Block Grants/ State's		4.40.04
Program and Non-Entitlement Grants in Hawaii	14.228	\$458,815
Federal Aviation Administration		
Airport Improvement Program - Hangars	20.106	11,552
Airport Improvement Program- Taxiway	20.106	142,571
		\$ 612,938

Basis of Presentation-

The Schedule of Expenditures of Federal Awards includes the federal grant activity of the City and is presented in conformity with an other comprehensive basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local Governments, and Non-Profit Organizations</u>. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in preparation of, the basic financial statements.

POLLARD AND COMPANY P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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10WA SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Osceola, Iowa as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon as dated below. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards, and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Osceola's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing and opinion on effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of the internal control over financial reporting was for the limited purpose described in the preceding paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be deficiencies, significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, we identified a deficiency in internal control over financial reporting, described in Part II of the accompanying Schedule of Findings and Questioned Costs that we considered to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned function, to prevent or detect misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the financial statements will not be prevented or detected and corrected on a timely basis.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Osceola's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing

<u>Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Osceola's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusion on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City and other parties to whom the City of Osceola may report. This report is not intended to be and should not be used by anyone other than these specified parties.

Olland and Company P.C.

November 18, 2011

POLLARD AND COMPANY P.C.

CERTIFIED PUBLIC ACCOUNTANTS

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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH THE MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor and Members of the City Council

Compliance

We have audited the compliance of the City of Osceola with the types of compliance requirements described in the <u>U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement</u> that are applicable to its major federal program for the year ended June 30, 2011. The City's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States</u>, <u>Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City of Osceola complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2011.

Internal Control Over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

Our consideration of the internal control over compliance was for the limited purpose described on the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. We did not identify any deficiencies in internal control over compliance that we considered to be material weaknesses, as defined below.

A deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned function, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis.

The City of Osceola's responses to findings in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusion on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information of the officials, employees and citizens of the City of Osceola and other parties, including and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties

November 18, 2011

Holland and Company P.C.

CITY OF OSCEOLA, IOWA SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2011

PART I- SUMMARY OF AUDITOR'S RESULTS

- a. An unqualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- b. A material weakness in internal control over financial reporting was disclosed by the audit of the financial statements.
- c. The audit did not disclose any non-compliance which is material to the financial statements.
- d. The audit did not disclose any deficiencies in internal control over compliance applicable to the mayor program.
- e. An unqualified opinion was issued on compliance with the requirements applicable to the major program.
- f. The audit did not disclose any findings which are required to be reported in accordance with Circular A-133, Section .510(a).
- g. The major program was CFDA Number 14.228 Community Development Block Grants/ State's Program and Non-Entitlement Grants in Hawaii.
- h. The dollar threshold used to distinguish between Type A and B programs was \$ 300,000.
- i. The City did not qualify as a low-risk auditee.

Part II Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCY:

II-A-11 Segregation of Duties

One important aspect of internal accounting control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that generally one person has control over each of the following areas:

- (1) Disbursements, check writing, signing, mailing journalizing and posting.
- (2) Payroll preparation and distribution.
- (3) Bank account reconciliations

Recommendation

The City has been reconciling its bank accounts on a timely basis and has implemented a computerized receipt system. We realize that with a limited number of office employees, further segregation of duties is difficult. The City should continue to obtain the maximum internal control possible under the circumstances.

Response

We are attempting to involve management and department heads to produce more segregation of duties of the above functions. We will continue to review the internal control procedures and continue to segregate duties to the extent possible.

Conclusion

Response accepted.

II-B-11 Invoice Approval

During the year ended June 30, 2011 not all invoices were approved by supervisors.

Recommendation

All invoices should be approved by a supervisor before submitting for payment.

Response

The procedure is already designed in the City's system. There were a few isolated instances were the procedure was not followed as designed. We will attempt to have all invoices approved in the future.

Conclusion

Response accepted.

II-C-11 Reconciliation of Utility Billings and Collections

Utility billings and collections were not reconciled throughout the year. Utility collections were reconciled to deposits. A delinquent account listing was prepared each month.

Recommendation

Procedures should be established to reconcile the utility billings and collections for each billing period. A person independent of the billing system should review the reconciliations.

Response

These procedures will be implemented as recommended.

Conclusion

Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

PART III Findings and Questioned Costs for Federal Awards

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

INTERNAL CONTROL

No matters were noted.

Part IV: Other Findings Related to Required Statutory Reporting

IV-A-11 Certified Budget

Disbursements during the year ended June 30, 2011 exceeded the amounts budgeted in the Capital Projects and Debt Service functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Recommendation

The budget should have been amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

Response

The budget should have been amended to reclassify other budgeted expenditures to the Debt Service and Capital Project functions. The budget will be amended in the future, as applicable.

Conclusion

Response accepted.

IV-B-11 Questionable Disbursements

We noted no disbursements for parties, banquets or other entertainment expenses that do not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

IV-C-11 Travel Expense

We noted no disbursements of City money for travel expenses of spouses of City officials or employees during the year.

IV-D-11 Business Transactions

No business transactions between the City and City officials or employees were noted.

IV-E-11 Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.

IV-F-11 Council Minutes

Although minutes of the Council meetings were published some were not published within 15 days as required by Chapter 372.13(6) of the Code of Iowa. Also, they did not always contain the disbursements by fund and did not contain a summary of receipts.

Recommendation

The City should comply with Chapter 372 of the Code of Iowa and include the above in the publications.

Response

During the year ended June 30, 2011, we began complying with the Code requirements after it was reported in the prior year audit.

Conclusion

Response accepted.

IV-G-11 Deposits and Investments

We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa.

IV-H-11 Revenue Bonds and Notes

As noted in Note 3, the City did not maintain sufficient rates to service the revenue bonds and notes as required by the resolutions.

Recommendation

The City should periodically determine if rates are sufficient to provide net operating revenues which exceed 110% of the debt service required on the revenue bonds and notes.

Response

The sewer receipts during the year were not sufficient due to a decrease in the usage volume by certain major commercial operations. Sewer rates were increased in August, 2010.

Conclusion

Response accepted.

IV-I-11 Financial Condition

The Road Use Tax, Local Option Tax Reservoir, Sewer Plant Pump, BSNF Building and Depot Capital Project Funds had deficit balances at June 30, 2011.

Recommendation

The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

Response

Note 14 of the financial statements describes amount of the deficits and the City's plans to eliminate the deficits.

Conclusion

Response accepted.